

Towards Understanding the Political Determinants of Health

**A Thematic and Descriptive Analysis
of Sanctuary Immigration Policies
and Latinx Wellbeing**

Gabriel Gutiérrez | University of Pennsylvania

**Robin Ortiz, MD | University of Pennsylvania & Children's Hospital of
Pennsylvania**

Outline

- **Background**
- **Purpose & Aims**
- **Significance**
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- **Overview of US Immigration Policies**
- **Study Design & Analysis/Data**
- **Coding**
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Background

- **While the social determinants of health** are held as massively important to broadly understanding health, not much is known about the political determinants of health
 - In an analysis of births from 2009 to 2017, there was a significant upward shift in preterm births among US Latina women around the 2016 election
- **There is a pitfall in regard to** the amount of literature that discusses the detrimental impact of immigration policies on health outcomes
 - The body of literature is just as small for studies that discuss the protective health benefits for protective "sanctuary policies"

Gemmill A, Catalano R, Casey JA, et al. Association of Preterm Births Among US Latina Women With the 2016 Presidential Election. *JAMA Netw Open*. 2019;2(7):e197084. doi:10.1001/jamanetworkopen.2019.7084

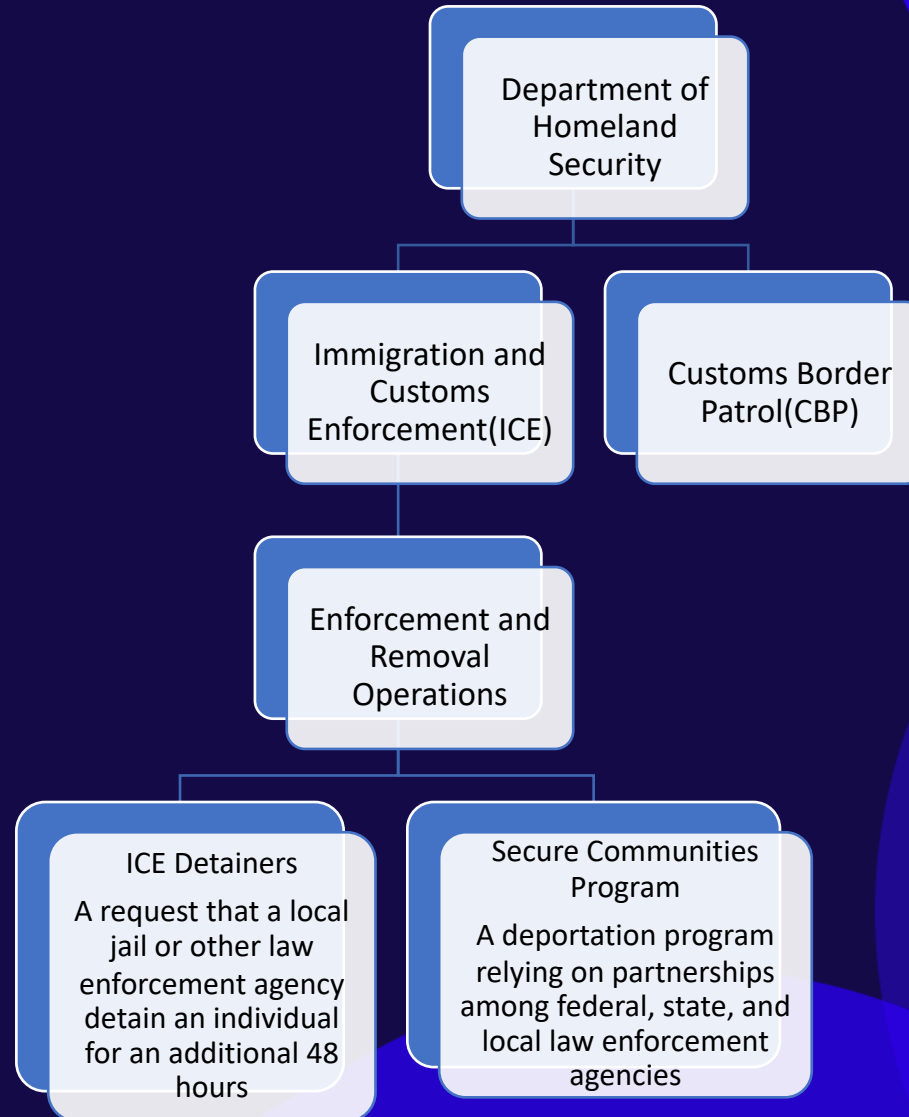
Purpose & Aims

- **The overarching study seeks to**
 - Map and describe sanctuary areas as they relate to Latinx population health variables
 - Assess whether sanctuary areas are associated with protections against health disparities in Latinx populations
- **Aim 1**
 - Complete a detailed database of sanctuary policies
 - Analyze the temporal, geographic, and demographic characteristics of sanctuary areas
- **Aim 2**
 - Study if sanctuary policies have protective effects on birth outcomes and health effects of Latinx individuals

Significance

- Analyzing the health consequences of immigration policies can help inform new policy
- This research can aid in better understanding the spillover effects into the communities consisting of the children of immigrant communities
- Analyses of the political determinants of health can aid in understanding how immigration policies impact those at greatest risk of detention and/or deportation

Overview of US Immigration Enforcement and Removal Operations



What do immigration policies look like?

Arizona Senate Bill 1070

State of Arizona
Senate
Forty-ninth Legislature
Second Regular Session
2010

SENATE BILL 1070

AN ACT

AMENDING TITLE 11, CHAPTER 7, ARIZONA REVISED STATUTES, BY ADDING ARTICLE 8; AMENDING TITLE 13, CHAPTER 15, ARIZONA REVISED STATUTES, BY ADDING SECTION 13-1509; AMENDING SECTION 13-2319, ARIZONA REVISED STATUTES; AMENDING TITLE 13, CHAPTER 29, ARIZONA REVISED STATUTES, BY ADDING SECTIONS 13-2928 AND 13-2929; AMENDING SECTIONS 23-212, 23-212.01, 23-214 AND 28-3511, ARIZONA REVISED STATUTES; AMENDING TITLE 41, CHAPTER 12, ARTICLE 2, ARIZONA REVISED STATUTES, BY ADDING SECTION 41-1724; RELATING TO UNLAWFULLY PRESENT ALIENS.

- Arizona Senate Bill 1070:
 - Police demand "papers" and investigate immigration status if they suspect a person is undocumented.
 - Police arrest individuals without a warrant if they believe they are a deportable immigrant
 - Immigrants who fail to carry federal registration papers are guilty of a state crime.
 - Immigrants who seek or accept work without authorization are guilty of a state crime

What are Sanctuary Policies?

Policies that limit partnership
between local law enforcement and
federal immigration enforcement
(ICE)

What do sanctuary immigration policies look like?

Philadelphia, PA 2009 Executive Order

EXECUTIVE ORDER NO. 8-09

POLICY CONCERNING ACCESS OF IMMIGRANTS TO CITY SERVICES

WHEREAS, immigrants make significant contributions to every facet of The City of Philadelphia's economic, educational and cultural life;

WHEREAS, immigrants are critical to the economic, cultural and social fabric of not only The City of Philadelphia, but also the greater Philadelphia region;

Section 2. Inquiries Regarding Immigration Status

A. No City officer or employee, other than law enforcement officers, shall inquire about a person's immigration status unless:

B. Law enforcement officers shall not:

(1) stop, question, arrest or detain an individual solely because of the individual's ethnicity, national origin, or perceived immigration status;

(2) inquire about a person's immigration status, unless the status itself is a necessary predicate of a crime the officer is investigating or unless the status is relevant to identification of a person who is suspected of committing a crime (other than mere status as an undocumented alien);

(3) inquire about the immigration status of crime victims, witnesses, or others who call or approach the police seeking help; or

(4) inquire regarding immigration status for the purpose of enforcing

Study Design & Analysis

- **We created** a sanctuary policy dataset and coded descriptive policy characteristics.
 - These characteristics were determined by qualitative thematic analysis resulting in the creation of a codebook
- **Descriptive Statistical Analysis**
 - Created 7 main themes, which were identified by policy rationales and types attained from a prior study(Lasch et al).
 - Keywords and phrases related to health and wellbeing were identified and coded

Lasch C, Chan L, Eagly I, et al. Understanding "Sanctuary Cities". Boston College Law Review, Vol. 59 (2018); UCLA School of Law, Public Law Research Paper No. 17-33; New England Law | Boston Research Paper No. 18-02; Criminal Justice, Borders and Citizenship Research Paper No. 3045527; U Denver Legal Studies Research Paper No. 18-06; UC Irvine School of Law Research Paper No. 2018-44. . In:2017.

Study Design & Data

Understanding "Sanctuary Cities" (Lasch et al)

- Outlines the Trump administration's mass deportation plans and its attempt to wear away at sanctuary cities
- Indicates the ways in which localities have protected their residents by refusing to participate in the Trump administration's immigration agenda.

Understanding "Sanctuary Cities"—Online Appendix

This resource gathers together the various "sanctuary" policies reviewed in preparing Understanding "Sanctuary Cities."

Home
Policies sorted by state
Policies sorted by date

Policies sorted by date of enactment

- CA - Los Angeles (City) - LAPD Special Order No. 40: Undocumented Aliens (Nov. 27, 1979)
- WI - Madison (City) - Res. 39,105 (June 7, 1983)
- CA - San Jose (City) - Motion concerning U.S. Immigration and Naturalization Service Enforcement Policies (Apr. 24, 1984)
- MN - Duluth (City) - Res. 84-0485R (July 2, 1984)
- DC - Office of the Mayor - Mayor's Memorandum 84-41 (Aug. 2, 1984)
- NM - State legislature - House Memorial 5 (Feb. 6, 1985)
- CA - Berkeley (City) - Res. 52,596-N.S. (Feb. 19, 1985)
- MN - St. Paul (City) - Res. 85-263 (Feb. 25, 1985)
- MN - Minneapolis (City) - Res. 85R-042 (Feb. 28, 1985)
- WI - Madison (City) - Res. 41,075 (Mar. 5, 1985)
- IL - Chicago (City) - Exec. Order 85-1 (Mar. 7, 1985)

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Coding Book

		Lasch Overlap (if applicable)		
Privacy or confidentiality	Any reference to maintaining immigrant status privacy (such as not asking for proof of status, citizenship papers by police, city/local government staff or others)	Type 4		
ICE partnership	Any explicit reference to limitation of partnership with "federal" or "ICE" immigration enforcement	Type 3 Type 5	Access to services	Any reference to protecting immigrants' access to services
Not local police	Emphasis that local police will not be involved in an aspect of immigration enforcement	Rationale 1 Type 1	Well-being	Any reference to well-being of the immigrant population
Inclusion	Any reference to immigrants being included in a community, provision of services, or protecting diversity	Rationale 5	Health	Any reference to health of the immigrant population
Trust	Any reference to strengthening community trust	Rationale 3	Safety	Any reference to safety of the immigrant population
Anti-discrimination	"Promote the equal protection of law: a commitment to preventing improper discrimination in policing based on race, ethnicity or national origin"	Rationale 4	Rights	Any reference to rights of the immigrant population
ICE detainers	"limiting compliance with immigration detainers and immigration warrants"	Rationale 2 Type 2	Fear	Any reference to fear of the immigrant population

Policy Themes/Rationales (Lasch, et al)

- 1 The conviction that localities (and not the federal government) should control their own criminal justice priorities and resources
- 2 A desire to avoid unlawful arrests and detentions
- 3 The concern that entangling police with immigration enforcement erodes trust among minority community members
- 4 A commitment to preventing improper discrimination in policing based on race, ethnicity or national origin
- 5 A desire to further diversity and inclusion
- 6 A wish to express disagreement with federal immigration policy

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Policy Themes/Types (Lasch, et al)

- 1 Barring investigation of civil and criminal immigration violations by local law enforcement
- 2 Limiting compliance with immigration detainers and immigration warrants
- 3 Refusing U.S. Immigration and Customs Enforcement (“ICE”) access to local jails
- 4 Limiting local law enforcement’s disclosure of sensitive information
- 5 Precluding local participation in joint operations with federal immigration enforcement.

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What does coding look like

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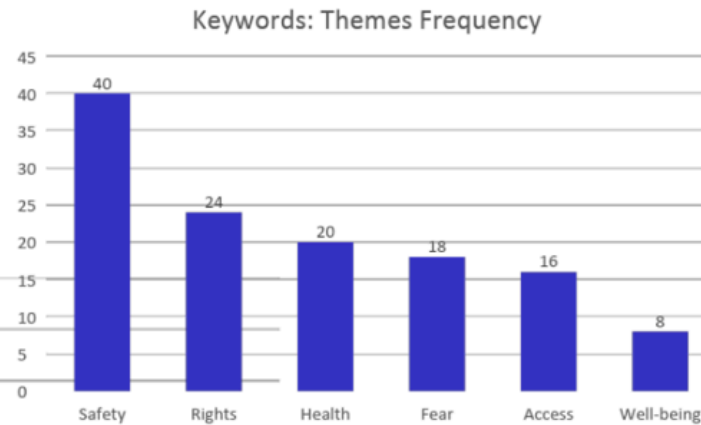
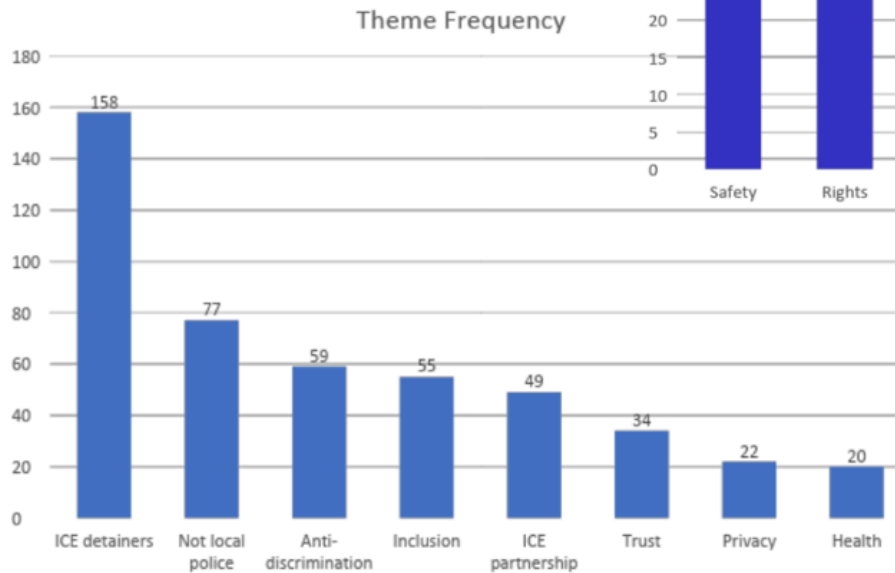
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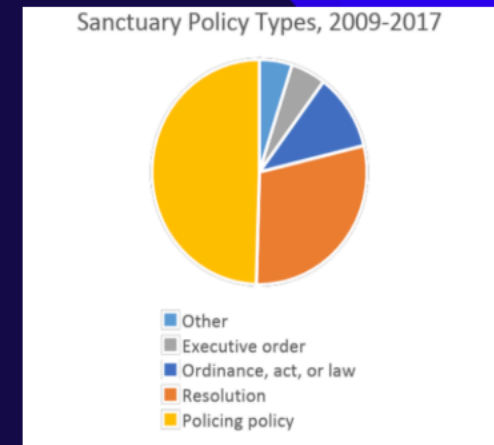
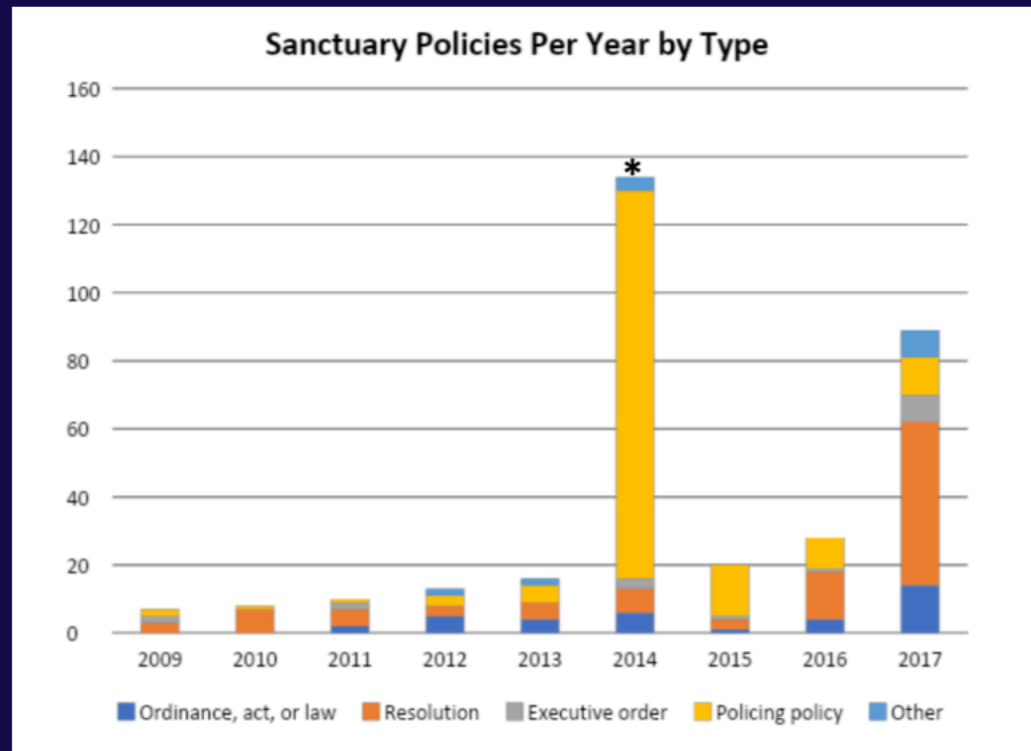
Preliminary Findings



n=175
policies
(2009-14
incomplete)



Preliminary Findings



**2008 - Secure
Communities
Federal
Program**

**2011 - Expansion
of Secure
Communities**

**2014 - Two federal
cases of erroneous
ICE detainers won
by Latinx
individuals**

**2017 - Trump's
100-day plan,
Restart SC,
Anti-immigration
executive orders**

Next Steps

- Study if sanctuary policies have protective effects on birth outcomes and health effects of Latinx individuals
- Review data from the Pew Research Center, more specifically the National Survey of Latinos, to understand how health outcomes may be related or unrelated to health
- Examine the correlation between birth outcomes and areas protected by specific sanctuary policies

Lessons Learned

- Analyses of health must include social, political, and economic lenses
- Articulating policy and data in lay terms
- Use of Codebook - Code big, then go small

thank you

for your time

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Robin.Ortiz@pennmedicine.upenn.edu | gabeg@sas.upenn.edu